

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 NEA-10 ISO-00 IOE-00 DEAE-00
CIAE-00 INR-07 JUSE-00 NSAE-00 SNM-02 TRSE-00
USIA-06 NSC-05 OES-07 OMB-01 AID-05 AGRE-00 HEW-04
PRS-01 DODE-00 IGA-02 L-03 ABF-01 H-01 SP-02
/084 W

-----034262 241612Z /47

P R 241446Z AUG 77

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 0562

INFO AMEMBASSY COPENHAGEN

AMEMBASSY KABUL

AMEMBASSY THE HAGUE

USMISSION USUN NY

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 7241

E.O. 11652: GDS

TAGS: SNAR, UN, AF, NL

SUBJ: DUTCH CONTRIBUTION FOR DRUG ABUSE CONTROL

REF: A. THE HAGUE 3769 (NOTAL), B. THE HAGUE 3028 (NOTAL)

(C) STATE 195385 (NOTAL)

BEGIN UNCLASSIFIED

1. FOLLOWING IS TEXT OF UN PRESS RELEASE SOC/NAR/321 OF 12
AUGUST 1977:

TITLE: "THE NETHERLANDS MAKES AVAILABLE \$500,000 FOR DRUG
ABUSE CONTROL PROJECT"

TEXT: "IN THE CONTEXT OF ITS DEVELOPMENT POLICY, THE NETH-
LANDS GOVERNMENT HAS DECIDED TO MAKE AVAILABLE FROM DEVELOP-
MENT FUNDS A SUM OF DFL 1,250,000 (\$500,000) TO THE UNITED
NATIONS DEVELOPMENT PROGRAMME TO BE USED FOR THE IMPLEMENTA-
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TION OF A PROJECT WHICH THE UNITED NATIONS FUND FOR DRUG
ABUSE CONTROL HAS DEVELOPED IN CO-OPERATION WITH WHO FOR THE
PROVINCE OF BADAKSHAN IN NORTHERN AFGHANISTAN.

"THE PURPOSE OF THIS PROJECT, FOR WHICH THE FUND WAS TRYING
TO FIND A SPONSOR, IS TO FREE THE VERY POOR POPULATION OF
THIS AREA OF ITS DEPENDENCE ON OPIUM POPPY AS MEDICINE, AS A

SOURCE OF ADDICTION AND AS MEANS OF EXISTENCE. IT IS THE INTENTION THAT THE PROJECT SHALL BE EXECUTED IN CO-ORDINATION WITH A WIDER DEVELOPMENT PROGRAMME FOR BADAQSHAN, WHICH IS LIKEWISE BEING FINANCED BY THE NETHERLANDS AND WHICH WILL BE EXECUTED BY UNDP. "IN ANNOUNCING THE ABOVE, THE EXECUTIVE DIRECTOR OF THE UNITED NATIONS FUND FOR DRUG ABUSE CONTROL, J.G. DE BEUS, EXPRESSED HIS DEEP GRATITUDE TO THE NETHERLANDS GOVERNMENT FOR THIS GENEROUS CONTRIBUTION. HE SAID IT WAS IMPORTANT IN SEVERAL RESPECTS: FIRST, IT MAKES IT POSSIBLE TO RELIEVE THE POOR POPULATION OF THE BADAQSHAN PROVINCE OF THEIR PRESENT DEPENDENCE ON OPIUM AS A MEDICINE, AS A SOURCE OF ADDICTION AND AS A MEANS OF LIVELIHOOD. SECOND, THE \$500,000 SUM WHICH THE NETHERLANDS GOVERNMENT IS MAKING AVAILABLE THROUGH UNDP IS ONE OF THE LARGEST SINGLE CONTRIBUTIONS WHICH THE FUND HAS RECEIVED FOR ONE OF ITS PROJECTS. THIRD, THE CONTRIBUTION IS PARTICULARLY WELCOME BECAUSE IT STEMS FROM DEVELOPMENT AID FUNDS. MR. DE BEUS SAID THIS IMPLIES A RECOGNITION OF THE PRINCIPLE, RECENTLY ALSO ACCEPTED BY THE NORDIC COUNTRIES, THAT SOME OF THE FUND'S PROJECTS HAVE THE DOUBLE EFFECT OF DEVELOPMENT AID AND OF REDUCING THE PRODUCTION OF ILLICIT OPIUM."

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2. COMMENT: FOR THOSE WHO HAVE PONDERED PX YOUTH OVER THE QUESTION OF WHAT HAPPENS WHEN AN IRRESISTABLE FORCE MEETS AN IMMOVEABLE OBJECT, THE BACKGROUND OF THIS CONTRIBUTION MAY PROVIDE THE ADDITIONAL INSIGHT THAT WHEN SUCH A HYPOTHESIS ACHIEVES REALITY, BOTH ENTITIES ARE LIKELY TO BE DUTCH. UNFDAC EXECUTIVE DIRECTOR DE BEUS, CERTAINLY GOADED BY US CONGRESSIONAL CRITICISM BUT ALSO, IN THE VIEW OF THIS MISSION, MOTIVATED BY A SENSE OF THE NEED FOR HIS NATIVE COUNTRY TO CONTRIBUTE TO THE INTERNATIONAL FIGHT AGAINST DRUG ABUSE, DEVOTED ENORMOUS PERSONAL EFFORT TO ACHIEVING A DUTCH CONTRIBUTION TO UNFDAC. THE GON, ON THE OTHER HAND, FOR REASONS CITED REFS A AND B, LONG REMAINED ADAMANTLY OPPOSED TO SUCH A CONTRIBUTION.

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3. AS THE STUBBORN SAGA HAS EVOLVED, IT APPEARS THAT THE GON HAS AGREED TO FINANCE THE FOLLOW-UP TO THE COPENHAGEN REPORT WHICH UNFDAC DEVELOPED IN COORDINATION WITH WHO AND FOR WHICH IT PROMISED THE GOVERNMENT OF AFGHANISTAN IT WOULD SEEK FINANCING. THE GON, HOWEVER, HAS UNDERTAKEN TO CONTRIBUTE TO SUCH FINANCING THROUGH UNDP AND NOT DIRECTLY TO UNFDAC. MR. DE BEUS STILL HOPES THAT THE FUNDS WILL BE TURNED OVER BY U UNDP TO UNFDAC FOR ADMINISTRATION, SO THAT THE NEED OF SHOWING OTHER CONTRIBUTIONS TO REDUCE THE US PERCENTAGE MAY BE MET. HE EXPLAINED THAT THE GON PROPOSED SUBJECT CONTRIBUTION TO UNDP ASKING AGREEMENT IN PRINCIPLE TO UNDP'S MAKING THESE FUNDS AVAILABLE TO UNFDAC. UPON RECEIVING SUCH AGREEMENT, HE SAID, GON AUTHORIZED UNFDAC TO MAKE PRESS RELEASE ABOVE. IN VIEW OF THE VAGUENESS OF AGREEMENT AT PRESENT, IT ALSO ASKED UNDP TO GET IN TOUCH WITH UNFDAC TO WORK OUT DETAILS. MR. DE BEUS SAID HE SUBSEQUENTLY WROTE TO BRAD MORSE, UNDP ADMINISTRATOR, TO SUGGEST DISCUSSION OF THE CONTRIBUTION, POINTING OUT THAT IT IS IMPORTANT TO UNDP AND UNFDAC TO WORK OUT A PRECEDENT BENEFICIAL TO BOTH ORGANIZATIONS.

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4. WHAT THIS CONTRIBUTION DOES CLEARLY PROVIDE IS (A) MANIFESTATION OF DUTCH INTEREST, GENERATED BY UNFDAC AND US PRESSURE, TO EARMARK DEVELOPMENT AID FUNDS TO PROJECTS RELATED TO NARCOTICS CONTROL.
(B) AN EXAMPLE OF UNFDAC PLAYING THE CATALYTIC ROLE OF DEVELOPING A PROJECT IN THE DRUG CONTROL AREA AND FINDING NON-US FINANCING.

(C) AN ATTESTATION TO THE GOVERNMENT OF AFGHANISTAN OF UNFDAC'S GOOD FAITH IN UNDERTAKING TO FIND FINANCING FOR A PROJECT WHICH RESPONDED TO THE DEEPLY FELT NEEDS OF THE GOA.

5. IN NOTING THESE BENEFICIAL RESULTS OF THE DUTCH CONTRIBUTION, WHICH WERE PROBABLY THE BEST WHICH COULD BE ACHIEVED UNDER PREVAILING CIRCUMSTANCES, MISSION BELIEVES IT MUST ALSO BE POINTED OUT THAT THE PRECEDENT OF CONTRIBUTIONS TO UNDP TO COMBAT DRUGS IS POTENTIALLY VERY HARMFUL TO UNFDAC'S EXISTENCE AS A SEPARATE UN ORGANIZATION AND TO US CONGRESSIONAL CONCERN OVER THE TRADITIONALLY PREPONDERANT US PERCENTAGE CONTRIBUTION TO ITS FINANCING. UNFDAC WAS FOUNDED AT US INITIATIVE BECAUSE NO OTHER INTERNATIONAL ORGANIZATION WOULD ASSUME RESPONSIBILITY FOR COMBATTING NARCOTIC DRUGS TO THE EXTENT REQUIRED BY US NATIONAL INTERESTS. THAT SITUATION DOES NOT YET APPEAR TO HAVE CHANGED SUBSTANTIALLY AND YET, BECAUSE OF THE PECULIARITIES OF THE SITUATION SURROUNDING THE DUTCH CONTRIBUTION, A PRECEDENT HAS BEEN ESTABLISHED OF A GOVERNMENT CONTRIBUTING TO UNDP RATHER THAN UNFDAC TO COMBAT NARCOTICS.

6. SHOULD THE TWO ORGANIZATIONS BE ABLE TO WORK OUT AN AMICABLE ARRANGEMENT SATISFYING NEEDS OF BOTH, POTENTIALLY HARMFUL IMPLICATIONS OF THIS PRECEDENT MAY BE BLUNTED. IN VIEW OF BRAD MORSE'S INTEREST "IN FORGING STRONGER LINDS WITH
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UNFDAC" CITED REF C, UNDP MAY SHOW UNDERSTANDING FOR UNFDAC'S SPECIAL NEEDS. DEPARTMENT MAY WISH TO CONSIDER ENCOURAGING UNDP TO BE AS FORTHCOMING AS POSSIBLE IN TURNING THE FUNDS OVER TO UNFDAC FOR PROGRAM IMPLEMENTATION AND EVALUTATION, AT LEAST TO THE EXTENT THAT THEY MAY LEGITIMATELY BE COUNTED AMONG CONTRIBUTIONS TO UNFDAC, ON THE GROUNDS THAT NARCOTICS CONTROL FALLS WITHIN UNFDAC'S AREA OF EXPERTISE, THAT THE PROGRAM WAS DEVELOPED BY UNFDAC IN COORDINATION WITH WHO, AND THAT IN FACT THE CONTRIBUTION WAS PREDOMINANTLY ATTRIBUTABLE TO UNFDAC EFFORTS.

7. DEPARTMENT MAY WISH TO PROVIDE COPY OF PRESS RELEASE TO INTERESTED MEMBERS OF CONGRESS. END COMMENT END CONFIDENTIAL.
VANDEN HEUVEL

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Message Attributes

Automatic Decaptioning: X
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